

# FREDERICK COUNTY GOVERNMENT DIVISION OF COMMUNITY DEVELOPMENT

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To:

Frederick County Planning Commission

FROM:

Gary Hessong, Acting Director of Division of Community Development

THROUGH: Jim Gugel, Director of Comprehensive Planning

Ronald T. Burns, engineering Supervisor

DATE:

February 12, 2014

RE:

Annual Transportation Priorities Review - 2014

#### **ISSUE**

Staff presents the Summary of Annual Transportation Priorities Review (ATPR) for 2014 to Frederick County Planning Commission (FcPc) for review and recommendation to the Board of County Commissioners (BoCC).

#### BACKGROUND

The summary of priorities from the County's Annual Transportation Priorities Review is used by the Maryland Department of Transportation in the preparation of the annual update to the State's Consolidated Transportation Program. The full report includes a summary of priorities for State primary highways, State secondary highways, County roads, Local & Regional Transit, bicycle and pedestrian facilities, and the Frederick Municipal Airport. The summary of recommended priorities to be submitted to the State does not include projects expected to be funded entirely through local funds such as those in local capital improvement programs. The Priorities Review also has been used to aid in the prioritization of the offering of any local contributions to State Highway Projects.

Several highway oriented changes have occurred since the development of the last report. They include:

- 1. Removal of the US 15/Monocacy Blvd. Interchange and Park & Ride as the project progressed to full funding for construction
- 2. New priority design project recommendations:
  - a. US 15 widening from I-70 to MD 26
  - b. MD 180 widening from Solarex Ct. to Relocated Butterfly Lane
  - c. I-270 widening from MD 121 to MD 75 Relocated

- 3. A new category recommended by SHA to help accelerate implementation "Feasibility Study," including these new potential projects:
  - a. MD 80 relocated from MD 85 to US 15
  - b. MD 26/Monocacy Blvd. Interchange
- 4. Another new category "System Preservation" projects provided to help support the local SHA district office and their aggressive initiatives to develop low cost/ highly effective bottleneck improvements.

#### RECOMMENDATION

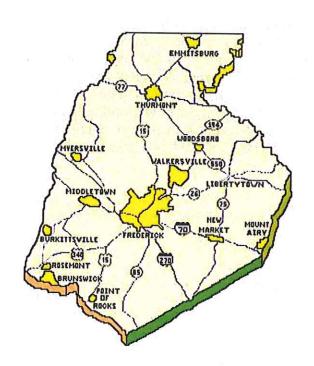
Staff recommends that the Planning Commission review the Annual Transportation Priorities Report for 2013 and forward comments and recommendations to the Board of County Commissioners.

#### GH/JG/RTB

Attachment: Annual Transportation Priorities Report for 2014

# Annual Transportation Priorities Review - 2014

Staff Report - February 3, 2014



Prepared by: Frederick County Community Development Division

## Introduction

The Transportation Priorities Review is conducted annually to address the State primary and secondary highway project priorities and a review of other transportation needs and priorities. A focus of the priorities is to provide guidance for the County's preparation of the FY 2015 to FY 2020 Capital Improvements Program (CIP) and to the Maryland Department of Transportation's preparation of next year's draft Consolidated Transportation Program (CTP), which is released in the fall.

The priorities review provides a multi-modal approach to identifying transportation needs and priorities, including:

- County highway projects
- State primary and secondary highway projects
- Bus, rail and bicycle/pedestrian projects
- The Frederick Municipal Airport

The Transportation Priorities Review is presented for review to the County Planning Commission and Transportation Services Advisory Council (TSAC). Comments and recommendations from these groups and the municipalities in Frederick County will be forwarded to the Board of County Commissioners and the Maryland State Delegation for their consideration and final approval. All of the above mentioned presentations are open to the public. County staff also coordinates with individual MDOT agencies as appropriate to review opportunities for consistency in project priorities. The priority listing for State projects are then transmitted to the Maryland Department of Transportation in April.

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## Appendix:

- 1 MDOT FY 2014-2019 CTP Excerpts
- 2 SHA Highway Needs Inventory (HNI)
- 3 2013 Priorities Letter

# **County Transportation Funding of MDOT Projects**

In 2001, the County adopted the Building Excise Tax (BET) ordinance, which became effective on February 4, 2002. The BET is applied at the building permit stage to all residential and non-residential construction within the County, including the municipalities, and is restricted to finance capital projects for either county or state public road facilities. In November of 2011 the Board of County Commissioners reduced the BET to \$0 but kept the ordinance in place, preferring to fund projects out of the general fund on a case by case basis.

The following projects have been allocated county funding or are pending:

Monocacy Boulevard: Schifferstadt Blvd. to Gas House Pike - An agreement between the County and Frederick City has been executed to establish a County contribution of 50% (\$ 8.35 million) toward the construction of a 4 lane divided highway in FY 15 through FY 18

MD 85 Reconstruction: English Muffin Way to south of Ballenger Creek – The County is contributing up to \$1.5 million toward the construction of a continuous 5 lane section to mitigate existing congestion and support the needs of the proposed waste to energy facility.

<u>I-70/Meadow Rd Interchange</u> – The County is considering a Tax Increment Financing (TIF) application on behalf to the Lake Linganore developer that would apply county tax increments to pay off the debt for the addition of new ramps. This project is in the Final FY 2014-2019 CTP but is on hold pending developer action.

Opposumtown Pike Reconstruction: Thomas Johnson Drive to US 15/Motter Avenue Interchange – An agreement between the County and Frederick City has been executed to provide a total of \$500,000 toward this project's construction. The total estimated construction cost is \$3.6 million. This project is under construction.

<u>MD 85/I-270 Northbound On-Ramp Intersection Improvements – This Public-Private Partnership (P3), described in more detail on page 7, has \$2 million in county funding added to developer contributions to design and construct this project.</u>

MD 75 Corridor Improvements – This P3 is identified in the Approved FY 14-19 County CIP to provide \$500,000 (FY 19) for partial funding for right-of-way acquisition. Additional right-of-way funding of approximately \$1.5 million may be needed. Developers would then be responsible for roadway design and construction within existing, dedicated and county obtained right-of-way.

<u>US 15/Monocacy Boulevard Interchange</u> – The County funded 1/3 of the cost (\$1.37 million) to design this project which is now fully funded for construction in the CTP. Construction is expected to start in mid/late 2014.

MD 85/I-270 Interchange Reconstruction – The County is funding \$1.5 million to design this SHA project which is nearing completion of the design phase.

## **State Highway Priorities**

For the State highways, priorities are grouped into two categories: the **secondary system**, which includes arterial roads such as MD 75, MD 80, MD 180 and MD 355 and the **primary system**, including such major highways as I-70, I-270, US 15, & US 340.

Eligible projects for new project planning starts must be included in the State's Highway Needs Inventory (HNI), the current version (2011) of which is attached. Local projects, currently funded for planning, design or construction, are identified in the State's approved FY 2014-2019 Consolidated Transportation Program (CTP), which are listed in the Appendix. The type of priorities includes the following:

- New project planning starts projects must be listed in the HNI
- · Projects moving from planning to design/engineering
- · Projects moving from design/engineering to construction
- Projects requiring additional funding to complete a particular phase of a project

#### Significant CTP Project Additions since 2013 Priorities Report

- US 15/Monocacy Blvd. Interchange and Park & Ride: Funded for R/W and Construction (breakout project from the I-270/US 15 Multimodal Corridor Study)
- MD 180: North of Crestwood Blvd. to north of Solarex Ct. Widen to a four lane un-divided roadway with additional turning lanes and multiuse trail: Funded for Construction

# State PRIMARY Highway Priority Listing

# **Project Planning**

**1. I-70/Meadow Road Interchange** This project would add missing ramp movements from eastbound I-70 to Old National Pike and from Old National Pike to westbound I-70.

<u>Project Status:</u> The project planning had commenced in 2007 but is currently on hold. Frederick County has offered to fund \$500,000 million project planning cost. It is expected that this interchange would be constructed with the initial construction of the westbound on-ramp to I-70, the most critical need to ameliorate existing traffic congestion on MD 144, being built in the near term by developers, with a TIF application pending approval by the County to fund the entire project. The Linganore PUD developer will be responsible for conducting the necessary planning prior to its requirement for design and construction under the TIF.

2. I-70 Phase 2 "E" / South Street / Monocacy Blvd This project would address safety and operational needs of the substandard section of Monocacy Blvd between South St. and E. Patrick St., which is currently a 2-lane road.

<u>Project Status:</u> The continuation of the dualized multilane section of Monocacy Blvd. from East Street is needed for the safe and efficient movement of vehicles and non-motorized travel along Monocacy Blvd. and the ramps to/from westbound I-70. It is expected that developers on the north side of the road would build frontage improvements consistent with the proposed divided highway. This project may be eligible for a Systems Preservation Project.

### Final Design

**1. US 15: I-70 to MD 26** — Inside widening of the existing 4 lane section (50' median) to 6 lanes (bridge widenings over US 40, Motter Ave. and 7<sup>th</sup> St.) and noise barriers. Companion project to System Preservation projects to provide outside auxiliary lanes between closely spaced interchanges to improve safety and operation.

<u>Project Status</u>: This would be a breakout project from the I-270/US 15 Multimodal Corridor.

2. I-70 Phase 4 — This is the final phase of the I-70 project and includes the inside widening of the mainline (no R/W required) from two lanes to three lanes in each direction between I-270 and west of Mt. Phillip Rd. Companion project to System Preservation project to breakout the westbound lane as a first phase breakout.

<u>Project Status:</u> The current scope of improvements would require the widening of 6 bridges. Two of the bridge widenings would require total reconstruction to accommodate the proposed road section identified in the MD 180-351 project planning study.

This is a priority freight movement project in the Maryland State Freight Plan and MWCOG Freight Priorities List.

**3. I-270 Mainline: North of MD 121 to MD 75 Interchange** – This would include I-270 widening to 6-8 lanes (express toll lanes as a potential funding source) and relocating MD 75, with a new interchange with I-270, from I-270 to Lewisdale Road, as a 2-4 lane roadway.

<u>Project Status:</u> This would be a breakout project from the I-270/US 15 Multimodal Corridor.

## **Construction**

There are no eligible projects that have completed the design phase that would be ready to move into the construction program.

# **State SECONDARY Highway Priority Listing**

## Feasibility Study

- MD 26/Monocacy Blvd. Interchange This project is necessitated by sudden traffic growth and an inability to reasonably widen the intersection at-grade. The study would identify costs, impacts and right-of-way/set back requirements and be included in the HNI and Frederick City Comprehensive Plan.
- 2. MD 80 Extended This new two lane roadway would provide access to a major planned growth area north of Adamstown at the old Eastalco site and a new MARC station, as well as providing some relief to regional traffic on I-70 and I-270 by providing a circumferential accommodation for east-west travelers.

## **Project Planning**

- **1. MD 75: I-70 to Lewisdale Road** This project can be divided into four segments with different context sensitive solutions.
  - North Segment relocation from the park and ride lot at Baldwin Rd. to existing MD 75, south of Bush Creek in the vicinity of the Bush Creek Brethren Church, with a long bridge over Bush Creek and CSX railroad. (The County is collecting contributions from development projects in the MD 75 corridor.
  - MD 80 Intersection realignment to create a four-legged intersection with MD 80 and would include a ½ mile relocation of southern leg of MD 75. (This section would likely be constructed as a P3 involving the County and the Monrovia Town Center project, which is currently under review.
  - Middle Segment section from ½ mile south of MD 80 to Lewisdale Rd. involving reconstruction as a 4-lane divided roadway to primarily address capacity and safety improvements.

Note that the South Segment: MD 75 Relocated at Lewisdale Road to I-270, is included as a Primary Final Design Priority #3 project listed above

- 2. MD 194: MD 26 to Devilbiss Bridge Road This project includes the widening to a 4-lane divided roadway. This project would address both capacity and safety issues. Short term safety improvements would be made under the System Preservation program as needed.
  - <u>Project Status:</u> Planning and right-of-way identification for a portion of this project from the intersection of MD 26 and MD 194 to the southern end of the Walkersville bypass at Walkersville High School was completed as part of the MD 26 upgrade completed in the late 1990's.
- **3. MD 464 (Souder Road)** This project includes reconstruction and possible realignment as a two-lane roadway between MD 79 and the eastern limits of the City of Brunswick for the safe and efficient movement of vehicles, pedestrians and bicyclists.

## Final Design

 MD 180: Solarex Court to Relocated Butterfly Lane – Widen to a 4 lane divided section with expanded bridge over US 340/15

*Project Status:* This is a breakout project from the MD 351/180 Project Planning study. Project planning has been largely completed, awaiting a finding of probability of construction funding. The City would reconstruct Butterfly Lane on a relocated western alignment, the County and City has and will continue to collect developer funds as seed money and SHA has a small balance of funds available from a recent access control break payment from a developer.

2. MD 85 Phase II - Widen to 4-lane divided roadway from South of Crestwood Blvd. to south of a new bridge over Ballenger Creek.

*Project Status:* Project planning has been completed. County has entered into an agreement to assist in a developer funded improvement that would build part of this project from English Muffin Road to just south of Ballenger Creek. The County is willing to partner in funding for design or ultimate construction of this road improvement in a priority job creation corridor.

**3. MD 85 Phase III** - Reconstruct to 4/6-lane divided roadway as a corridor preservation project from Spectrum Drive to Guilford Drive to improve vehicular, bike and pedestrian operation and safety.

Project Status: Project planning has been completed.

## **Construction**

**MD 85 Phase I -** Reconstruct existing I-270 interchange with roadway widening from south of Crestwood Boulevard to Spectrum Drive as a 4 to 6 lane divided highway.

*Project Status:* This is fully funded for the design/engineering phase with County contribution of \$2.1 million toward planning and final design. Full design/engineering completion has been delayed and is now expected to be complete this year.

# State SYSTEM PRESERVATION Highway Priority Listing

- **1. US 15: Auxiliary Lanes from US 40 to MD 26** Connect accel and decel lanes between closely spaced interchanges to improve safety and operation. Current segment in priority queue for construction:
  - a. Northbound Motter to MD 26
  - b. Northbound US 40 to Rosemont
  - c. Southbound MD 26 to Motter
  - d. Northbound Rosemont to 7<sup>th</sup>
  - e. Northbound 7th to Motter

- 2. I-70: US 15 to Braddock Mountain Add third westbound lane in the median between the on-ramp from just west of US 340/15 to the beginning of the truck climbing lane near Mt. Phillip Road and extend the truck climbing lane about ½ mile westward from its current premature ending at the top of Braddock Mountain.
- 3. MD 75: Baldwin Road to Old National Pike Add additional turn lanes and receiving lanes to improve operational inefficiencies, especially in the AM peak period.

Note: Bus On Shoulder initiatives are discussed under the Regional Transit section but their implementation along I-270 would be part of SHA System Preservation Projects, often associated with yet to be scheduled resurfacing projects.

# **Public-Private Partnerships**

<u>US 340/15 Interchange</u> – As part of the mixed use development (MXD) project for the Jefferson Technology Park, the developers are in the process of constructing an interchange connecting US 340/15 with MD 180. The County has approved Tax Increment Financing (TIF) as their contribution to the project, and authorized the formation of a Community Development Authority (CDA) to help facilitate its construction.

<u>I-70/Meadow Road Interchange</u> – The Lake Linganore PUD developers would plan, design and construct the interchange in phases, beginning with the critical missing on-ramp to westbound I-70 to be open to traffic by 2017 and the off-ramp from eastbound I-70 to be open to traffic by 2022, both under SHA permit with federal approvals.

MD 85/I-270 Northbound Ramp Intersection — Design and reconstruction to add additional northbound left and southbound right approach lanes on MD 85 at the northbound ramp intersection; funded at \$2.9 million in the County CIP with technical assistance and permitting by SHA; contributions from corridor developers has accumulated to approximately \$900,000.

MD 351 —Widen and provide sidewalk and intersection improvements from north of Solarex Ct. to Crestwood Blvd. County and City developer escrow contributions total approximately \$1.2 million toward the design and construction of this project and additional contributions are pending. Construction is fully funded and would be performed by SHA beginning in 2014.

MD 85 – Widen MD 85 from English Muffin Way to south of Ballenger Creek. An adjacent developer will design and construct this improvement and the County will reimburse the developer up to \$1.5 million. This improvement is necessitated by the developer's access with MD 85 and added traffic from the Waste to Energy project, and will provide the southern leg of the SHA MD 85 Phase II widening project, reducing the ultimate cost of that project by several million dollars.

MD 75 - Numerous corridor development projects will make financial contributions, dedicate right-of-way or construct specific MD 75 improvements (described on page 6). The County is prepared to acquire right-of-way for the MD 80 area improvement and facilitate the ultimate construction of the relocated segment over CSX and Bush Creek.

## **Local Transit**

For transit projects the priorities are divided into local priorities for TransIT Services and regional priorities for transit / commuter service. The priorities include capital and/or operating projects.

The April 2007 Transportation Development Plan (TDP), which is being updated this year, provides guidance for the development of community transportation services for a six-year period. The plan forecasts operational and capital needs related to fixed-route transit, paratransit and commuter shuttle services. The plan recommends a phased expansion of transit services in both the rural and urbanized areas of the County focusing on areas of residential and employment growth. Transit friendly design standards supportive of future transit growth are also recommended.

The top priority every year is to maintain existing service levels.

# Local Transit Recommendations FY14 - FY19 (in priority order)

1. Technology Upgrades - funding for real-time transit bus information system for connector and shuttle route buses and stops. \$253,000 (\$227,700 federal/state)

2. Connector Route Service - Annual funding to provide 30-minute service frequencies from start of service to 6 pm. This project directly facilitates job growth. \$439,000

(\$395,000 federal/state)

3. Shuttle Service - Annual Funding to provide peak-period shuttle service to regional communities such as Urbana, Middletown and New Market that currently do not have any service. This project directly facilitates job growth. \$83,000 per shuttle route (\$75,000 federal/state)

4. Paratransit Service - Annual Funding to expand paratransit service to meet growing

demand. Year 1 - \$62,000/Yrs 2-5 \$23,000 per year (\$0 federal/state)

5. Facilities and Infrastructure - Funding to expand administrative and vehicle maintenance facilities and to install additional passenger shelters and transfer centers. \$3,955,000 (\$3,559,500 federal/state)

# **Regional Transit**

# **MTA Commuter Bus**

The #991 commuter bus service serves three total stops in Frederick County, the Myersville Park & Ride, Monocacy MARC station and the Urbana Park & Ride, carrying patrons to the Shady Grove Metro Station, with some routes continuing on to North Bethesda. Currently, there are 19 a.m. southbound trips (7 starting in Hagerstown/12 starting at the Monocacy MARC Station) and 20 p.m. northbound trips, up from 17 and 18 respectively, a year ago. The service continues to have significant gains in ridership. The County recommends the State continue to fund this important and cost effective service and add additional buses in the non-peak, off-peak direction and on weekends.

The 200 series Inter-County Connector (ICC) commuter bus service directly serves two stops in Frederick County on the #204 route at the Monocacy MARC station and the Urbana Park & Ride, that carry riders to the College Park Metro/MARC station via the ICC (MD 200). Currently there are 4 trips departing from the Monocacy MARC station during the morning peak period and 4-5 returning from College Park in the evening. In addition, there are transfers in Gaithersburg to #201 which accesses the BWI Airport area (including Arundel Mills Mall, AMTRAK, MARC Penn Line and Baltimore Light Rail) and #202 which accesses the Ft. Meade/NSA campus.

## **MARC Commuter Rail**

Current Brunswick Line MARC service from the Monocacy and Downtown stations includes three a.m. departures and three p.m. trains per weekday. These trains cannot stop at the Point of Rocks station because no platform is provided (see below). In addition, there are 6 morning trains that stop at Point of Rocks and Brunswick (including 2 that start in Martinsburg, WV).

## **Regional Transit Priorities**

The MTA Commuter bus and MARC Commuter Rail, both MTA programs, are meant to compliment and not compete with each other for funding priorities. In the short term, commuter bus is best equipped to improve service between Greater Frederick and the greater Washington, D.C area. In the long term when population and especially employment densities in greater Frederick grow, only commuter bus is equipped to provide service to other destinations outside of Washington, D.C, but MARC rail enhancements would equally be critical to servicing the needs of commuters in the Frederick/Washington, D.C corridor.

Commuting enhancement recommendations, in general order of priority include:

- Improve commuter bus infrastructure by permitting bus use on shoulders (BOS) on I-270 and providing additional Park & Ride capacity at Myersville, US 15/Monocacy Blvd. (no funded for construction) and Emmitsburg
- Construct a new platform at Point of Rocks to serve Frederick Branch trains and increase the number and frequency of trains on the Frederick Branch
- Establish reverse commute and weekend service, first via commuter bus #991, then by MARC trains in the long term
- Establish commuter bus service from the Frederick area to the Baltimore area, exploring the feasibility of providing stop on this proposed route in Carroll County and/or Howard County to maximize ridership on this proposed route.
- Purchase additional passenger cars and locomotives to support more service on Frederick Branch.
- Construct signal improvements along the Old Main Line between Frederick and Point of Rocks to accommodate existing and expanded service.
- Establish additional premium commuter bus service in I-270 / US 15 corridor from Frederick County to various locations in Montgomery County as identified in the I-270 / US 15 multi-modal study.

# **Bicycle and Pedestrian Facilities**

This element addresses priorities for a network of off-street shared use paths, on-street bikeways, and pedestrian facilities. These facilities should be considered for both recreational use and as an integral part of a multi-modal transportation system. Implementing projects that provide for bicycle and pedestrian safety improvements and increased access to transit can also reinforce priorities. Increases in funding within the scope of future capital improvement programs could come in the form of the designation of sidewalk retrofit funds, safe routes to school funding, improved access to transit, bicycle and pedestrian safety spot improvements, on-street bikeway improvements and/or additional off-street shared use path projects.

## Off-Street Shared Use Paths

The County's Bikeways and Trails Plan, adopted in 1999, identified several priority shared-use path corridors for implementation. This plan is being updated with a draft expected to be completed in 2013. The priority corridors will be subject to more detailed master plan study or design phase followed by construction. The Community Development Division would continue to be responsible for planning phases while the Division of Parks and Recreation would be responsible for the design and construction phases.

The goal of having in place in any given fiscal year, at least one shared-use path project under construction, one project in the design phase, and one project in the conceptual planning phase (preparing for design funding), has been included in the preparation of annual Capital Improvements Program (CIP) funding and should be continued. Completing missing links, establishing Safe Routes to Schools and coordination with local, state, and regional efforts should be a consideration in planning future priorities.

Priority county shared-use path corridors, current project phase and the agency/jurisdiction responsible for them are as follows:

## **Planning**

- H&F Trolley Trail Section 3 Moser Road to Blue Mountain Road Section 2 between Water St. and Moser Road is complete (Town of Thurmont/Frederick County) Part of Grand History Loop
- <u>East Street / Walkersville Southern Rail with Trail City of Frederick to Fountain Rock Park</u>

# **County Projects: Design / Construction**

Ballenger Creek Trail Section 4 - This section is currently in design.

## Municipal Projects: Design / Construction

- Rock Creek Trail Carroll Creek Trail (City of Frederick)
- Carroll Creek Linear Park Extension East to Patrick Street (City of Frederick CIP)
- <u>East Street Path</u> Carroll Creek to MD 26 (City of Frederick CIP)

## **On-Street Bikeways**

On-street bikeways include marked bike lanes, road shoulders, and signed shared roadways. The construction of new shoulders/curb lanes would typically be done as part of a government or developer funded upgrade/reconstruction project for the road itself. Highways with shoulders could be marked either by signs only or with signs and painted markings. Marking and signing of designated bike routes should also be part of routine and planned resurfacing or remarking of county highways on designated bikeways.

The 1999 Bikeways and Trails Plan identifies a number of priorities for the development of on-street bicycle facilities. These improvements would normally be part of roadway system expansion or reconstruction and not as part of a retrofit program to provide the bike lanes alone. Providing connections between existing on and off street bikeways and trails, residential and employment centers and establishing Safe Routes to Schools should again be a priority. The facilities and the jurisdiction are provided below.

Road Section	Start-End Points	Potential Bikeway Type	Jurisdiction	
New Design Road  Elmer Derr Road to Frederick City Line		To be determined at time of resurfacing. May include wide curb lane & shoulder on sections where width permits. Coordinate signage & marking issues in conjunction with Ballenger Creek Trail when it is constructed to New Design Road. Part of Grand History Loop.	County / Frederick City	
Ballenger Creek Pike	Crestwood Blvd to Elmer Derr Road	To be determined in Developer Project Scopes	County	
New Design Road	Elmer Derr Road to Potomac River	Not currently in CIP. Part of Grand History Loop.	County	

Table 1: Frederick County Priority On-street Bikeway Corridors

## **Pedestrian Facilities**

In an effort to become more proactive with regard to improving pedestrian facilities in the County, two programmatic initiatives are recommended, one at the County level and the other for the State. As many parts of the County continue to develop at suburban and urban densities the need to provide missing links of pedestrian access to connect residential areas with schools, parks, and employment areas will increase as well. In particular, the Libertytown, Urbana, and Ballenger Creek and other areas adjacent to schools have a number of needs that could be addressed by either the State or County programs. Most recently, the Urbana District Park (which was opened to the public in June 2012) has a pedestrian/bikeway trail, which connects the park to Lew Wallace Drive in the Villages of Urbana Community. Future additions to any of these programs should focus on improving pedestrian safety throughout the County, particularly where school aged children are prevalent, and improving access to transit.

### State Sidewalk Retrofit Program

This program has been in place for several years and provides local jurisdictions with a 50% match towards the construction of new sidewalks along *State* highways. The local

jurisdiction is responsible for the other 50% of the construction costs as well as any design and right-of-way costs. There are areas in Brunswick and the City of Frederick designated as priority redevelopment areas that are eligible for 100% funding from this program. Current projects currently under consideration are listed in Table 2.

Table 2: State Sidewalk Retrofit Projects in Frederick County

Project Extent	Length of Sidewalk	Local Match Provider	State Funding	% Complete	Transit Service
MD 26 – Waterside Drive to Longmeadow Drive	2,600′	City of Frederick, 25%; Private, 25%	\$145,000 - Requested		Yes
MD 17 – Myersville	1,150′	Town of Myersville 50%	\$180,000 Project Requested – 50% match offered by SHA, Town pursuing funds for their portion of match		No

## County Sidewalks / Safe Routes to School Program

Efforts continued this past year to establish a program similar to the state's that would focus on Frederick County sidewalks and establishing a Safe Routes to School Program. The program would focus only where there is sufficient existing, or easily obtainable, right-of-way. The Division of Community Development has developed the framework for a countywide inventory to identify where sidewalk improvements would be needed and establishing priorities for individual projects. Although the inventory would include improvements on State highways as well as County roads, the State highway improvements would be implemented through the State's retrofit program.

Once the inventory is prepared and implementation guidelines are established, the County could create and maintain a line item in the CIP specifically for sidewalks, pedestrian safety, and Safe Routes to School improvements. This funding could also be used for crosswalk and intersection improvements. This funding source would also be used as a source for local dollars for those projects that are in receipt of State or Federal funds but require a local match. County staff has formed a partnership to review Safe Routes to School needs and explore potential grant funded opportunities. As of January, 2011 over \$320,000 has been awarded to the County (plus another \$350,000 to the City of Frederick) as a result of this partnership. Most of the potential Federal Highway Administration and State of Maryland grant programs are reimbursement based programs that have limited funding so program efforts have primarily been focused on noninfrastructure projects like education, encouragement, and enforcement programs. A sidewalk construction project along Opossumtown Pike has been awarded funds for implementation in 2011. This effort involves staff or input from the Division of Community Development, the Health Department, County Sheriff's Office, Division of Public Works, County Municipalities, Frederick County Public Schools Facilities & Construction, and Frederick County Public Schools Transportation as the lead department.

#### **Recommendation**

Establish a County sidewalk & Safe Routes to School Program capital improvement program line item to use for matching sidewalk retrofit funds and implementation of priority improvements.

# **State Community Safety and Enhancement Projects**

## **Streetscape Projects**

There are three projects in the County currently associated with this program; all of these projects have been deferred due to MDOT revenue reductions. The County requests funding to be restored to these projects so that they may proceed to the next phase.

- <u>Jefferson</u> MD 180 US 340 to Old Holter Road Design underway. The community
  of Jefferson supports this request. No construction funding.
- <u>Town of New Market MD 144</u> Royal Oak Drive to Eastern Town Limits Fully funded for construction start in FY 15.
- <u>Middletown</u> US 40Alt Town Center Drive to Eastern Circle Design underway. The Town of Middletown supports this request. No construction funding.
- <u>Libertytown</u> MD 26 Elementary School to Park. No funding.

## **Access to Transit Projects**

A new line item has been added in MD SHA's budget to fund improvements that enhance pedestrian and bicycle access to transit around the state. Potential projects include:

## County Projects - Access to Transit (State Highways / Rail Stations Only)

- Point of Rocks MARC Station Access Trail
- Monocacy MARC Station Access Trails Reich's Ford Road to Rail Station and Rail Station to I-270 Technology Park / FSK Mall
- Jefferson Streetscape Local Transit Serves west end of Streetscape project
- MD 85 at Grove Road East and West Side Sidewalk from Lowes to McDonalds / Grove Road - Transit Stops is on Grove Road just off of MD 85 on east and at Corner of MD 85 and Grove on the west
- MD 180 south side from end of existing sidewalk just east of Valley Elementary School to bus stop at Jefferson Market (across from Post Office), this connects to western end of streetscape project
- MD 351 from Solarex Court Bus Stop at MD 351 to Crestwood Blvd.
- MD 194 at Glade Road (Walkersville) ADA issues

#### Municipal Projects - Access to Transit

- MD 26 Waterside Drive to Long Meadow Drive (Also requested as sidewalk retrofit)
- Access to and from Baughman's Lane to US 40
- Monocacy Blvd new section from East Street to Patrick Street

# **Frederick Municipal Airport**

A Master Plan Study for the Frederick Municipal Airport was competed in February of 2008. This study provides a guide for short and long-term improvements to the airport. In 2012, Reauthorization of Federal Aviation Administration came to fruition. For projects/improvements that are eligible for Federal Aviation Administration (FAA) funding

the split is federal - is now 90%, down from previous levels in the 2000's of 95%. The question in this upcoming fiscal year, as well as the years to come up to 2015, is how the remainder will be split between the State and local counties and municipalities.

With the change brought about by the FAA Reauthorization and Modernization Act of 2012, the City (airport sponsor) is requesting that the formula at the State level be changed to not further burden the airport sponsor and its partners at the County level. The City suggests that the amended formula be as follows: FAA - 90%, MAA - 5%, County and City - 2.5% each.

For FY 2012/13 the City of Frederick has identified the following improvement project priorities for the Frederick Municipal Airport which would require funding from the Maryland Aviation Administration and/or the Federal Aviation Administration:

#### Federal

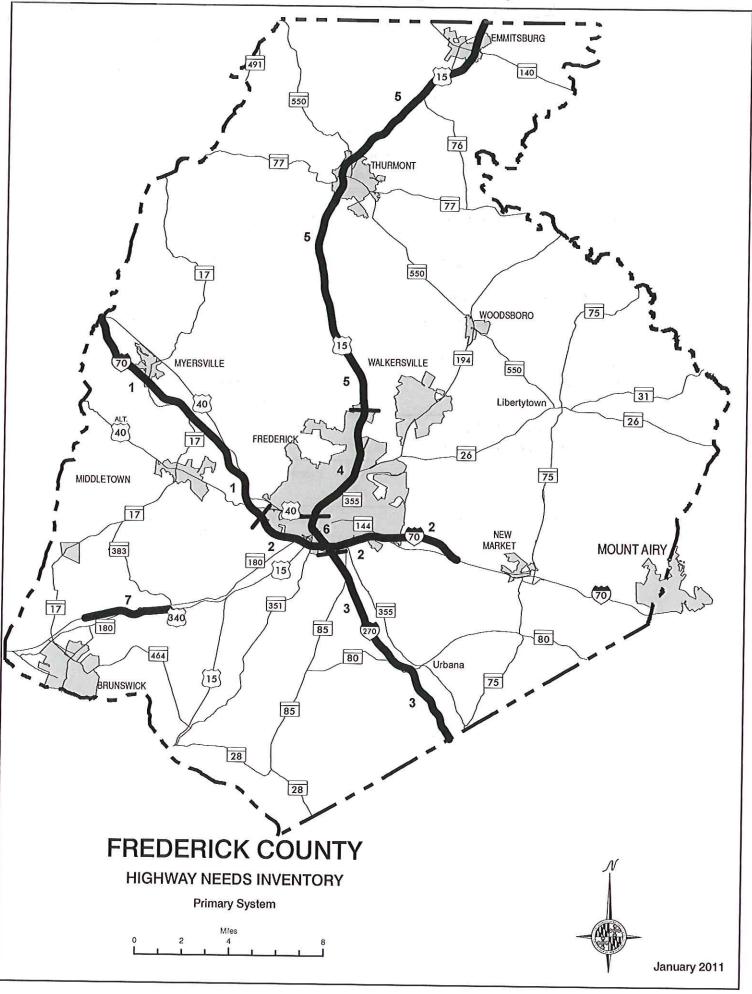
- Bailes Lane Demolition and Runway 5/23 Extension: funding for the demolition of current obstructions to Part 77, the extension of the runway 5/23 to 6,000', and the realignment of Taxiway A to maximize the safety, capacity and revenue of the airport.
- Airport Perimeter Fence and Road: funding for the construction of a perimeter road and fence for improved security at the airport and allow better access for law enforcement to other areas of the City and County.

#### State

- Bailes Lane Demolition and Runway 5/23 Extension: funding for the demolition of current obstructions to Part 77, the extension of the runway 5/23 to 6,000', and the realignment of Taxiway A to maximize the safety, capacity and revenue of the airport.
- Airport Perimeter Fence and Road funding for the construction of a perimeter road and fence for improved security at the airport and allow better access for law enforcement to other areas of the City and County.

	Project / SHA Highway Program	Description	nway Projects FY2  Project Status		FY 2014 Funding	2015-2019 Funding Programmed (\$ 1,000)	
	I-70 Phase 2D (MD355 to east of MD 144)	Widen I-70 to 6 lanes; replace the I- 70 bridge over Reich's Ford Rd.; construct new ramps from EB/WB I-70 to Reich's Ford Rd.	I-70 Complete; finishing Reichs Ford Rd. improvements	39,340	5,200	219	
	I-270 Bridges at MD 80 and at Bennett Creek	4 Bridge Deck Replacements over MD 80 and Bennett Creek.	Complete	11,144	590	0	
	US 15 Catoctin Mountain Hwy at Motter Ave	Replace Motter Ave Bridge	Under Construction	9,908	4,655	1,117	
	I-70 Baltimore National Pike, Phase 4	Widen I-70 from Mt. Philip Rd. to US 340/15.	Engineering on hold.	29,467	0	0	
	I-70/Meadow Rd.	Provide missing interchange movements to/from the west.	Project Planning on hold.	252	0	0	
	I-270/US 15	-270/US 15  Multi-modal highway & transit improvements between Shady Grove Metro Station and Biggs Ford Rd. (27.9		18,535	0	0	
	US 15/Monocacy Blvd. Interchange	Miles).  New interchange and Park & Ride	Final Design is essentially complete; funded for R/W and construction - completion expected 2017	1,568	4,027	57,591	
	MD 85 - Buckeystown Pike Phase I	Upgrade MD 85 to a multi-lane divided highway from south of Crestwood Dr to Spectrum Dr with reconstructed I-270 interchange.	Final Design complete this year. County funding \$1.5 million for engineering. Cost shown reflects SHA share only.	2,022	750	3,113	
	MD 180/MD 351, Jefferson Pike/Ballenger Creek Pike	Improve existing capacity and traffic operations from Greenfield Dr. to Corporate Dr.,	Project Planning underway, completion in 2013. County contributed \$500,000.	1,683	30	558	
	TOTALS - INTER	STATE, PRIMARY, LOPMENT, & EVAL	& SECONDARY LUATION PROGRAMS	Previous CTP			
J.		\$ 1,000	PROVINCE CARECULAR SERVICE AND TOTAL	This CTF	\$15,252	\$62,598	

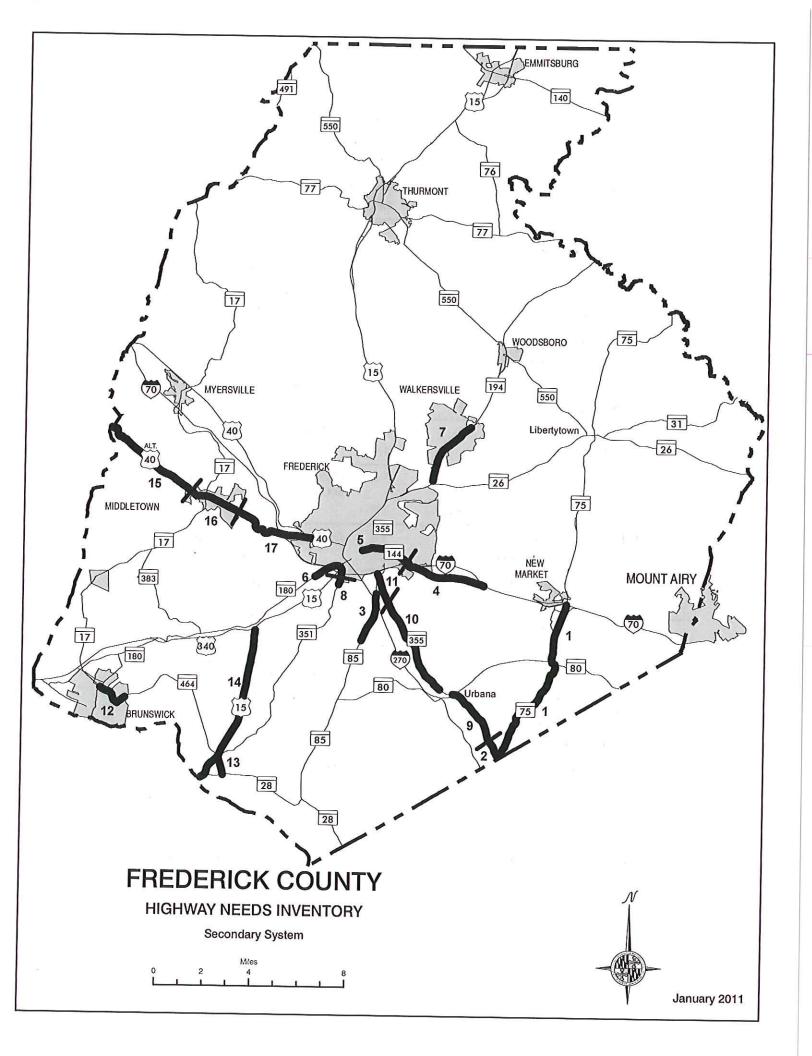
Appendix 2: Frederick County State Highway Needs Inventory



# HIGHWAY NEEDS INVENTORY

Frederick County - Primary (revised 2011)

	Route-Route Name Limits	County Pri Length	3951
1	IS 70 Eisenhower Memorial Highway Washington County line to west of Mt. Phillip I	No Road 11.6	Freeway reconstruct (includes interchanges) \$881,900
	IS 70 Baltimore National Pike/Eisenhor Mem. Highway		Freeway reconstruct (includes interchanges)
2	Mt. Philip Road to East of Meadow Road	9.2	\$149,700
	IS 270 Dwight Eisenhower Highway	Yes	Freeway reconstruct (includes Managed lanes/interchanges)
3	Montgomery County line to I-70 (US 40)	10.1	\$1,849,000
4	US 15 Frederick Freeway US 40 to North of Biggs Ford Road	Yes 6.1	Freeway reconstruct (includes interchanges) \$987,800
5	US 15 Catoctin Mt. Highway  North of Biggs Ford Road to Pennsylvania Stat	No e line 19.8	Freeway reconstruct (includes interchanges) \$1,188,400
	US 40 Frederick Freeway	No	Freeway reconstruct
6	US 15 to I-70	1.4	\$237,300
7	US 340 Jefferson National Pike St. Mark Road to US 15	No 5.5	Freeway reconstruct (includes interchange) \$328,700



# HIGHWAY NEEDS INVENTORY

Frederick County - Secondary (revised 2011)

	Route-Route Name Limits	County Pri Length	iority Improvement Type Cost (\$000)
1	MD 75 Green Valley Road MD 355 to I-70	No 8.1	2 Iane reconstruct \$262,800
2	MD 75 Ex Dwight Eisenhower Highway At MD 75	Yes 1.2	2 lane construct (includes interchange) \$167,100
3	MD 85 Buckeystown Pike English Muffin Way to north of Grove Road.	Yes 2.1	Multi-lane divided reconstruct \$260,300
4	MD 144 FA Old National Pike East of Spring Ridge to Monocacy Blvd	Yes 3.5	Multi-lane reconstruct \$303,800
5	MD 144 FA West Patrick Street Monocacy Blvd to Jefferson Street	No 1.9	Multi-lane urban reconstruct \$67,400
	MD 180 Jefferson Pike  Greenfield Drive to Ballenger Center Drive	Yes	Multi-lane reconstruct (includes interchange at US 15) \$64,300
7	MD 194 Woodsboro Pike 0.1 mile north of MD 26 to Devilbiss Road	Yes 3.3	Divided highway reconstruct \$107,000
8	MD 351 Ballenger Creek Pike Corporate Drive to Ballenger Center Drive	Yes 1.0	Multi-lane reconstruct \$46,700
9	MD 355 Urbana Pike MD 75 Rel to MD 80	No 3.3	Multi-lane reconstruct \$118,500
10	MD 355 Urbana Pike Sprigg Street South to New Technology Way	No 4.1	2 lane reconstruct \$130,100
11	MD 355 Urbana Pike New Technology Way to MD 85	No 1.5	Multi-lane reconstruct \$122,100
12	MD 464 Souder Road MD 79 to Corporate limits of Brunswick	No 1.4	2 lane reconstruct \$50,500
13	MD 464 Ex Tuscarora Road relocated East of US 15 to 0.25 mile east of Rock Hall Roa	No ad 1.3	2 lane reconstruct/construct \$42,700
	US 15 Catoctin Mountain Highway	Yes	Freeway reconstruct (includes interchanges and access control improvements)

# HIGHWAY NEEDS INVENTORY

Frederick County - Secondary (revised 2011)

Total Control	Route-Route Name Limits	County Priority Length		Improvement Type Cost (\$000)
15	US 40 AL Old National Pike Washington County line to west of Middletown	No 4.5	2 lane reconstruct \$138,400	
16	US 40 AL West/East Main Street West of Middletown to West of Hollow Road	No 2.2		n reconstruct
17	US 40 AL Old National Pike West of Hollow Road to US 40	No 3.7		hway reconstuct

# **Appendix 3: Final 2013 Priorities Letter to MDOT**



# FREDERICK COUNTY GOVERNMENT BOARD OF COUNTY COMMISSIONERS

Winchester Hall, 12 East Church Street Frederick, Maryland 21701

BoCC@FrederickCountyMD.gov www.FrederickCountyMD.gov

O: 301-600-1100 F: 301-600-1849

Commissioners

Blaine R. Young President

C. Paul Smith Vice President

Billy Shreve David P. Gray Kirby Delauter

Lori L. Depies, CPA County Manager

March 20, 2013

RECEIVED

APR 1 0 2013

SECRETARY'S OFFICE
DEPT. OF TRANSPORTATION

Mr. Darrell B. Mobley, Acting Secretary Maryland Department of Transportation 7201 Corporate Center Drive Hanover, MD 21076

Re: FY 2013 Frederick County Transportation Priorities

Dear Acting Secretary Mobley:

On behalf of the Board of County Commissioners of Frederick County and the Frederick County Delegation, we are writing to share Frederick County's ("County") transportation priorities for consideration in the development of the FY 2014 – FY 2019 Maryland Consolidated Transportation Program (CTP).

The County has numerous transportation priorities to address both congestion and traffic safety. Our top priorities for highways have not changed since last year and include:

# #1 Construction Funding - US 15/Monocacy Boulevard Interchange

This interchange is a BRAC priority project and is needed to address public safety issues at US 15 and Hayward Road, and area capacity and transit needs. At this time the state of Maryland, the County, and the City of Frederick have equally funded final design.

## #2 Project Planning Funding - Meadow Road/I-70 Ramps

The missing ramps to/from the west would be built as a public-private partnership (P3) but need NEPA and IAPA approvals before construction can commence. MD 144, between Frederick and New Market, is over burdened with traffic that cannot directly access I-70 without the missing ramps. The County has agreed to pay \$500,000 of the planning costs.

## #3 Final Design Funding - MD 85 Phase 2

This improvement would dualize MD 85 from Crestwood Boulevard to English Muffin Way; improve safety and increase capacity in the County's largest commercial/industrial job corridor, filling in the gap between developer constructed improvements.

A complete and more detailed listing of the County's top transportation priorities is enclosed. This listing includes priorities for highways, transit, and the Frederick Municipal Airport. The County has



Mr. Darrell B. Mobley, Acting Secretary Page 2 March 20, 2013

contributed local funding to advance a number of these projects and will continue to partner with the Maryland Department of Transportation (MDOT) to advance our priority projects.

Our top non-highway priority is the enhancement of commuter service in the greater Frederick/Washington, D.C. corridor via:

- MTA Commuter Bus: Improved headways to accommodate over capacity ridership needs.
- MTA MARC Train: Point of Rocks Station Platform Extension.

We appreciate the opportunity to provide our transportation priorities. We look forward to continuing a productive partnership with MDOT and to actively participate in the development of the CTP. If you have any questions or need additional information, please contact Mr. Ron Burns, Community Development Division at 301-600-6742 or <a href="mailto:rburns@FrederickCountyMD.gov">rburns@FrederickCountyMD.gov</a>.

Sincerely,

BOARD OF COUNTY COMMISSIONERS OF FREDERICK COUNTY, MARYLAND

By:

Blaine R. Young, President

STATE DELEGATION

OF FREDERICK COUNTY, MARYLAND

By

David R. Brinkley, Chair

### BRY/DRB/RTB/jmg

Enclosure

cc: Frederick County Delegation Members

The Honorable Randy McClement, Mayor, City of Frederick

Board of County Commissioners

Lori L. Depies, CPA, County Manager

Eric E. Soter, Director, Community Development Division

Thomas J. Mcunier, P.E., Director, Public Works Division

Patricia B. Rosensteel, Director, Citizens Services Division

Nancy J. Norris, Director, Department of TransIT, Citizens Services Division

Ralign T. Wells, Administrator, Maryland Transit Administration

Paul Wiedefeld, CEO, Maryland Aviation Administration

Melinda Peters, Administrator, State Highway Administration

Dave J. Coyne, District Engineer, State Highway Administration

## STATE PRIMARY HIGHWAY PRIORITY LISTING

## **Project Planning:**

<u>I-70/Meadow Road/MD 144 Interchange</u> – This project would add missing ramp movements from eastbound I-70 to Old National Pike and from Old National Pike to westbound I-70. Frederick County ("County") has offered to fund \$500,000 million project planning cost. Funding is requested for FY 2014 as the County's second overall Maryland Department of Transportation (MDOT) priority. It is expected that this interchange would be constructed as a public-private partnership (P3) with the initial construction of the westbound on-ramp to I-70, the most critical need to ameliorate existing traffic congestion on MD 144, being built in the near term by developers.

## Final Design:

<u>I-270/US 15 Multi-Modal Corridor Study</u> – Planned highway improvements include new/reconstructed interchanges, safety improvements, and widening of I-270 and US 15 up to Biggs Ford Road. The highway widening on I-270 may include Express Toll Lanes (ETL).

## Recommended System Preservation Improvements

- Auxiliary Lanes between interchanges along US 15 between West Patrick Street and MD 26, top priority between Motter Road and MD 26 in both directions.
- Bus on Shoulder (BOS) Continue where the MWCOG feasibility study leaves off, facilitating the running of commuter and local buses on existing I-270 shoulders between MD 85 and I-495.

# Recommended I-270/US 15 Breakout Project Priorities

US 15 – widening and bridge replacements/widenings from I-70 to MD 26 (top priority).

#### Construction:

<u>US 15/Monocacy Boulevard Interchange</u> – Proposes a new interchange as well as approach road improvements to meet current safety and capacity needs. The project also includes a 416 space park and ride lot to serve local transit, regional commuter bus, and car/vanpools. Funding is requested for FY 2014 as the County's top overall MDOT priority.

## STATE SECONDARY HIGHWAY PRIORITY LISTING

## **Project Planning:**

MD 75 – This project can be divided into four segments with different context sensitive improvements.

- North Segment relocation from the park and ride lot at Baldwin Road to MD 75, south of Bush Creek in the vicinity of the Bush Creek Brethren Church, with a long bridge over Bush Creek and CSX railroad.
- MD 80 Intersection realignment to create a four-legged intersection/roundabout with MD 80 and would include a ½ mile relocation of southern leg of MD 75.
- Middle Segment section from ½ mile south of MD 80 to Lewisdale Road involving reconstruction as a 2-lane roadway to primarily address safety improvements.
- South Segment proposed relocation and new roadway between MD 75 at Lewisdale Road and a proposed interchange with I-270. Included as part of the I-270/US 15 Multimodal Corridor Study.

#### Final Design:

MD 85 Phase II — Widen to 4-lane divided roadway from south of Crestwood Boulevard to English Muffin Way with a new bridge over Ballenger Creek. Project planning has been completed. Frederick County has entered into an agreement to assist in a developer-funded improvement that would build part of this project from English Muffin Road to just south of Ballenger Creek. Funding is requested for FY 2013 as the County's third overall MDOT priority.

#### Construction:

MD 85 Phase I – Reconstruct existing I-270 interchange with roadway widening from south of Crestwood Boulevard to Spectrum Drive. Phase I is fully funded for the design/engineering phase with Frederick County's contribution of \$2.1 million toward planning and final design. The State Highway Administration is currently examining construction phasing focused on prioritizing the construction of the new I-270 bridge as its useful life approaches the end.

#### **LOCAL TRANSIT**

<u>Connector Route Service</u> – Annual funding to provide 30-minute service frequencies from start of service to 6 p.m. This project directly facilitates job growth (\$439,000 (\$395,000 federal/state)).

#### REGIONAL TRANSIT

#### Commuter Bus and MARC Recommendations:

- Decrease headways on the #991 commuter bus route by increasing the number of buses available for use.
- Improve commuter bus infrastructure by permitting bus use on shoulders (BOS) on I-270 and providing additional park and ride capacity at Myersville, US 15/Monocacy Boulevard, and Emmitsburg.
- Construct new platform at Point of Rocks to serve Frederick Branch trains. Increase number and frequency of trains on Frederick Branch.

# FREDERICK COUNTY ACCESS TO TRANSIT, STREETSCAPE, AND SIDEWALK RETROFIT PROJECTS

## County Access to Transit Projects (State Highways/Rail Stations Only):

 Monocacy MARC Station Access Trails – Reich's Ford Road to Rail Station and Rail Station to I-270 Technology Park / FSK Mall – Including Crossing of MD 355.

## Municipal Access to Transit Projects:

- <u>City of Brunswick</u> -- MD 464 (Souder Road Brunswick) from Maple Ave to 9<sup>th</sup> Street, existing sidewalk retrofit project.
- <u>City of Frederick</u> MD 26 Waterside Drive to Long Meadow Drive (southeast side of MD 26; also requested as sidewalk retrofit).
- <u>Town of Thurmont</u> MD 550 / MD 806 North Altamont to Woodside Crossing improvements and east side sidewalks.
- <u>Town of Walkersville</u> MD 194 at East Frederick Street to Glade Boulevard (Walkersville) Crossing and ADA issues.

#### **Streetscape Projects:**

 Town of New Market Streetscape – The Town of New Market and the County request restoration of design and construction funding deferred due to 9/08 revenue reduction for this streetscape project in the town.

### Sidewalk Retrofit Projects:

 MD 26 Sidewalk Retrofit – Request construction funding for sidewalk retrofit project between Longmeadow Drive (Monocacy Shopping Center) and Waterside Drive in the City of Frederick.

### FREDERICK MUNICIPAL AIRPORT

#### Federal:

 Restore ACIP Funding – Restore FAA Trust Fund funding to airports so the Frederick Municipal Airport may receive grant reimbursements in the amount of \$13.65M in forward funded property acquisitions.

#### State:

Property Acquisition Funding – Fund the MAA proposed new standard portion of 5% towards the forward funded properties acquired by the City of Frederick. The MAA contribution would be \$682,500.